AM	ENDMENT NO Calendar No
Pui	rpose: To improve oversight of appraisers.
IN	THE SENATE OF THE UNITED STATES—111th Cong., 2d Sess.
	S. 3217
То	promote the financial stability of the United States by improving accountability and transparency in the financial system, to end "too big to fail", to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes.
R	eferred to the Committee on and ordered to be printed
	Ordered to lie on the table and to be printed
A	MENDMENT intended to be proposed by
Viz	:
1	On page 1522, between lines 6 and 7, insert the fol-
2	lowing:
3	Subtitle I—Appraisal Activities
4	SEC. 1111. PROPERTY APPRAISAL REQUIREMENTS.
5	(a) In General.—Chapter 2 of the Truth in Lend-
6	ing Act (15 U.S.C. 1631 et seq.) is amended by inserting
7	after 129B (as added by this Act) the following new sec-
8	tion:

1	"SEC.	129C.	PROPERTY	APPRAISAL	REQUIREMENTS.
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- 2 "(a) In General.—A creditor may not extend credit
- 3 in the form of a subprime mortgage to any consumer with-
- 4 out first obtaining a written appraisal of the property to
- 5 be mortgaged prepared in accordance with the require-
- 6 ments of this section.

7 "(b) Appraisal Requirements.—

- "(1) Physical property visit.—An appraisal of property to be secured by a subprime mortgage does not meet the requirement of this section unless it is performed by a qualified appraiser who conducts a physical property visit of the interior of the mortgaged property.
 - "(2) SECOND APPRAISAL UNDER CERTAIN CIR-CUMSTANCES.—

"(A) In General.—If the purpose of a subprime mortgage is to finance the purchase or acquisition of the mortgaged property from a person within 180 days of the purchase or acquisition of such property by that person at a price that was lower than the current sale price of the property, the creditor shall obtain a second appraisal from a different qualified appraiser. The second appraisal shall include an analysis of the difference in sale prices, changes in market conditions, and any improvements

1	made to the property between the date of the
2	previous sale and the current sale.
3	"(B) No cost to applicant.—The cost
4	of any second appraisal required under sub-
5	paragraph (A) may not be charged to the appli-
6	cant.
7	"(3) Qualified appraiser defined.—For
8	purposes of this section, the term 'qualified ap-
9	praiser' means a person who—
10	"(A) is, at a minimum, certified or licensed
11	by the State in which the property to be ap-
12	praised is located; and
13	"(B) performs each appraisal in con-
14	formity with the Uniform Standards of Profes-
15	sional Appraisal Practice and title XI of the Fi-
16	nancial Institutions Reform, Recovery, and En-
17	forcement Act of 1989, and the regulations pre-
18	scribed under such title, as in effect on the date
19	of the appraisal.
20	"(c) Free Copy of Appraisal.—A creditor shall
21	provide 1 copy of each appraisal conducted in accordance
22	with this section in connection with a subprime mortgage
23	to the applicant without charge, and at least 3 days prior
24	to the transaction closing date.

1 "(d) Consumer Notification.—At the time of the 2 initial mortgage application, the applicant shall be pro-3 vided with a statement by the creditor that any appraisal 4 prepared for the mortgage is for the sole use of the cred-5 itor, and that the applicant may choose to have a separate 6 appraisal conducted at their own expense. "(e) VIOLATIONS.—In addition to any other liability 7 8 to any person under this title, a creditor found to have willfully failed to obtain an appraisal as required in this 10 section shall be liable to the applicant or borrower for the 11 sum of \$2,000. 12 "(f) Subprime Mortgage Defined.—For purposes of this section, the term 'subprime mortgage' means a res-14 idential mortgage loan, other than a reverse mortgage loan 15 insured by the Federal Housing Administration, secured by a principal dwelling with an annual percentage rate 16 that exceeds the average prime offer rate for a comparable 18 transaction, as of the date the interest rate is set— 19 "(1) by 1.5 or more percentage points, in the 20 case of a first lien residential mortgage loan having 21 an original principal obligation amount that does not 22 exceed the amount of the maximum limitation on the 23 original principal obligation of mortgage in effect for 24 a residence of the applicable size, as of the date of 25 such interest rate set, pursuant to the sixth sentence

1 of section 305(a)(2) the Federal Home Loan Mort-2 gage Corporation Act (12 U.S.C. 1454(a)(2)); 3 "(2) by 2.5 or more percentage points, in the 4 case of a first lien residential mortgage loan having 5 an original principal obligation amount that exceeds 6 the amount of the maximum limitation on the origi-7 nal principal obligation of mortgage in effect for a 8 residence of the applicable size, as of the date of 9 such interest rate set, pursuant to the sixth sentence 10 of section 305(a)(2) the Federal Home Loan Mort-11 gage Corporation Act (12 U.S.C. 1454(a)(2)); and 12 "(3) by 3.5 or more percentage points for a 13 subordinate lien residential mortgage loan.". 14 (b) CLERICAL AMENDMENT.—The table of sections 15 for chapter 2 of the Truth in Lending Act is amended by inserting after the item relating to section 129B the 16 17 following new item: "129C. Property appraisal requirements.". 18 SEC. 1112. UNFAIR AND DECEPTIVE PRACTICES AND ACTS 19 RELATING TO CERTAIN CONSUMER CREDIT 20 TRANSACTIONS. 21 (a) IN GENERAL.—Chapter 2 of the Truth in Lending Act (15 U.S.C. 1631 et seq.) is amended by inserting 22 23 after section 129C (as added by section 1111(a)) the following new section:

1	"SEC. 129D. UNFAIR AND DECEPTIVE PRACTICES AND ACTS
2	RELATING TO CERTAIN CONSUMER CREDIT
3	TRANSACTIONS.
4	"(a) In General.—It shall be unlawful, in extending
5	credit or in providing any services for a consumer credit
6	transaction secured by the principal dwelling of the con-
7	sumer, to engage in any unfair or deceptive act or practice
8	as described in or pursuant to regulations prescribed
9	under this section.
10	"(b) Appraisal Independence.—For purposes of
11	subsection (a), unfair and deceptive practices shall in-
12	clude—
13	"(1) any appraisal of a property offered as se-
14	curity for repayment of the consumer credit trans-
15	action that is conducted in connection with such
16	transaction in which a person with an interest in the
17	underlying transaction compensates, coerces, extorts,
18	colludes, instructs, induces, bribes, or intimidates a
19	person conducting or involved in an appraisal, or at-
20	tempts, to compensate, coerce, extort, collude, in-
21	struct, induce, bribe, or intimidate such a person,
22	for the purpose of causing the appraised value as-
23	signed, under the appraisal, to the property to be
24	based on any factor other than the independent
25	judgment of the appraiser;

1	(2) mischaracterizing, or suborning any
2	mischaracterization of, the appraised value of the
3	property securing the extension of the credit;
4	"(3) seeking to influence an appraiser or other
5	wise to encourage a targeted value in order to facili-
6	tate the making or pricing of the transaction; and
7	"(4) withholding or threatening to withhold
8	timely payment for an appraisal report or for ap-
9	praisal services rendered.
10	"(c) Exceptions.—The requirements of subsection
11	(b) shall not be construed as prohibiting a mortgage lend-
12	er, mortgage broker, mortgage banker, real estate broker
13	appraisal management company, employee of an appraisa
14	management company, consumer, or any other person
15	with an interest in a real estate transaction from asking
16	an appraiser to provide 1 or more of the following services
17	"(1) Consider additional, appropriate property
18	information, including the consideration of addi-
19	tional comparable properties to make or support ar
20	appraisal.
21	"(2) Provide further detail, substantiation, or
22	explanation for the appraiser's value conclusion.
23	"(3) Correct errors in the appraisal report.
24	"(d) Prohibitions on Conflicts of Interest.—
25	No certified or licensed appraiser conducting, and no ap-

1 praisal management company procuring or facilitating, an

- 2 appraisal in connection with a consumer credit transaction
- 3 secured by the principal dwelling of a consumer may have
- 4 a direct or indirect interest, financial or otherwise, in the
- 5 property or transaction involving the appraisal.
- 6 "(e) Mandatory Reporting.—Any mortgage lend-
- 7 er, mortgage broker, mortgage banker, real estate broker,
- 8 appraisal management company, employee of an appraisal
- 9 management company, or any other person involved in a
- 10 real estate transaction involving an appraisal in connection
- 11 with a consumer credit transaction secured by the prin-
- 12 cipal dwelling of a consumer who has a reasonable basis
- 13 to believe an appraiser is failing to comply with the Uni-
- 14 form Standards of Professional Appraisal Practice, is vio-
- 15 lating applicable laws, or is otherwise engaging in uneth-
- 16 ical or unprofessional conduct, shall refer the matter to
- 17 the applicable State appraiser certifying and licensing
- 18 agency.
- 19 "(f) NO EXTENSION OF CREDIT.—In connection with
- 20 a consumer credit transaction secured by a consumer's
- 21 principal dwelling, a creditor who knows, at or before loan
- 22 consummation, of a violation of the appraisal independ-
- 23 ence standards established in subsections (b) or (d) shall
- 24 not extend credit based on such appraisal unless the cred-
- 25 itor documents that the creditor has acted with reasonable

1 diligence to determine that the appraisal does not materi-

- 2 ally misstate or misrepresent the value of such dwelling.
- 3 "(g) RULEMAKING PROCEEDINGS.—The Board, the
- 4 Comptroller of the Currency, the Director of the Office
- 5 of Thrift Supervision, the Federal Deposit Insurance Cor-
- 6 poration, the National Credit Union Administration
- 7 Board, and the Federal Trade Commission—

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"(1) shall, for purposes of this section, jointly prescribe regulations no later than 180 days after the date of the enactment of this section, and where such regulations have an effective date of no later than 1 year after the date of the enactment of this section, defining with specificity acts or practices which are unfair or deceptive in the provision of mortgage lending services for a consumer credit transaction secured by the principal dwelling of the consumer or mortgage brokerage services for such a transaction and defining any terms in this section or such regulations; and

"(2) may jointly issue interpretive guidelines and general statements of policy with respect to unfair or deceptive acts or practices in the provision of mortgage lending services for a consumer credit transaction secured by the principal dwelling of the consumer and mortgage brokerage services for such

- 1 a transaction, within the meaning of subsections (a),
- 2 (b), (c), (d), (e), and (f).
- 3 "(h) Penalties.—

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- "(1) FIRST VIOLATION.—In addition to the enforcement provisions referred to in section 130, each person who violates this section shall forfeit and pay a civil penalty of not more than \$10,000 for each day any such violation continues.
 - "(2) Subsequent violations.—In the case of any person on whom a civil penalty has been imposed under paragraph (1), paragraph (1) shall be applied by substituting '\$20,000' for '\$10,000' with respect to all subsequent violations.
- "(3) ASSESSMENT.—The agency referred to in subsection (a) or (c) of section 108 with respect to any person described in paragraph (1) shall assess any penalty under this subsection to which such person is subject.".
- 19 (b) CLERICAL AMENDMENT.—The table of sections 20 for chapter 2 of the Truth in Lending Act is amended 21 by inserting after the item relating to section 129C the 22 following new item:
 - "129D. Unfair and deceptive practices and acts relating to certain consumer credit transactions.".

1	SEC. 1113. AMENDMENTS RELATING TO APPRAISAL SUB-
2	COMMITTEE OF FIEC, APPRAISER INDEPEND-
3	ENCE MONITORING, APPROVED APPRAISER
4	EDUCATION, APPRAISAL MANAGEMENT COM-
5	PANIES, APPRAISER COMPLAINT HOTLINE,
6	AUTOMATED VALUATION MODELS, AND
7	BROKER PRICE OPINIONS.
8	(a) Consumer Protection Mission.—
9	(1) Purposes.—Section 1101 of the Financial
10	Institutions Reform, Recovery, and Enforcement Act
11	of 1989 (12 U.S.C. 3331) is amended by inserting
12	"and to provide the Appraisal Subcommittee with a
13	consumer protection mandate" before the period at
14	the end.
15	(2) Functions of appraisal sub-
16	COMMITTEE.—Section 1103(a) of the Financial In-
17	stitutions Reform, Recovery, and Enforcement Act
18	of 1989 (12 U.S.C. 3332(a)) is amended—
19	(A) by striking "and" at the end of para-
20	graph (3); and
21	(B) by amending paragraph (4) to read as
22	follows:
23	"(4) monitor the efforts of, and requirements
24	established by, States and the Federal financial in-
25	stitutions regulatory agencies to protect consumers
26	from improper appraisal practices and the preda-

tions of unlicensed appraisers in consumer credit transactions that are secured by a consumer's principal dwelling; and".

- (3) Threshold Levels.—Section 1112(b) of the Financial Institutions Reform, Recovery, and Enforcement Act of 1989 (12 U.S.C. 3341(b)) is amended by inserting before the period the following: ", and that such threshold level provides reasonable protection for consumers who purchase 1–4 unit single-family residences. In determining whether a threshold level provides reasonable protection for consumers, each Federal financial institutions regulatory agency shall consult with consumer groups and convene a public hearing".
- 15 (b) Annual Report of Appraisal Sub-16 Committee.—Section 1103(a) of the Financial Institu-17 tions Reform, Recovery, and Enforcement Act of 1989 (12 18 U.S.C. 3332(a)) is amended at the end by inserting the 19 following new paragraph:
 - "(5) transmit an annual report to the Congress not later than January 31 of each year that describes the manner in which each function assigned to the Appraisal Subcommittee has been carried out during the preceding year. The report shall also detail the activities of the Appraisal Subcommittee, in-

1 cluding the results of all audits of State appraiser 2 regulatory agencies, and provide an accounting of 3 disapproved actions and warnings taken in the pre-4 vious year, including a description of the conditions 5 causing the disapproval and actions taken to achieve 6 compliance.". 7 (c) Open Meetings.—Section 1104(b) of the Finan-8 cial Institutions Reform, Recovery, and Enforcement Act of 1989 (12 U.S.C. 3333(b)) is amended by inserting "in 10 public session after notice in the Federal Register" after 11 "shall meet". 12 (d) Regulations.—Section 1106 of the Financial 13 Institutions Reform, Recovery, and Enforcement Act of 14 1989 (12 U.S.C. 3335) is amended— 15 (1) by inserting "prescribe regulations after notice and opportunity for comment," after "hold 16 17 hearings"; and 18 (2) at the end by inserting "Any regulations 19 prescribed by the Appraisal Subcommittee shall (un-20 less otherwise provided in this title) be limited to the 21 following functions: temporary practice, national reg-22 istry, information sharing, and enforcement. For 23 purposes of prescribing regulations, the Appraisal 24 Subcommittee shall establish an advisory committee 25 of industry participants, including appraisers, lend-

1 ers, consumer advocates, and government agencies, 2 and hold meetings as necessary to support the devel-3 opment of regulations.". (e) Appraisals and Appraisal Reviews.—Section 4 1113 of the Financial Institutions Reform, Recovery, and Enforcement Act of 1989 (12 U.S.C. 3342) is amended— 6 7 (1) by striking "In determining" and inserting "(a) IN GENERAL.—In determining"; 8 9 (2) in subsection (a) (as designated by para-10 graph (1)), by inserting before the period the fol-11 lowing: ", where a complex 1-to-4 unit single family 12 residential appraisal means an appraisal for which 13 the property to be appraised, the form of ownership, 14 the property characteristics, or the market condi-15 tions are atypical"; and 16 (3) by adding at the end the following new sub-17 section: 18 "(b) APPRAISALS AND APPRAISAL REVIEWS.—All ap-19 praisals performed at a property within a State shall be prepared by appraisers licensed or certified in the State 21 where the property is located. All appraisal reviews, in-22 cluding appraisal reviews by a lender, appraisal manage-23 ment company, or other third party organization, shall be performed by an appraiser who is duly licensed or certified by a State appraisal board.".

1	(f) Appraisal Management Services.—
2	(1) Supervision of third party providers
3	OF APPRAISAL MANAGEMENT SERVICES.—Section
4	1103(a) of the Financial Institutions Reform, Recov-
5	ery, and Enforcement Act of 1989 (12 U.S.C.
6	3332(a)) (as previously amended by this section) is
7	further amended—
8	(A) by amending paragraph (1) to read as
9	follows:
10	"(1) monitor the requirements established by
11	States—
12	"(A) for the certification and licensing of
13	individuals who are qualified to perform ap-
14	praisals in connection with federally related
15	transactions, including a code of professional
16	responsibility; and
17	"(B) for the registration and supervision
18	of the operations and activities of an appraisal
19	management company;"; and
20	(B) by adding at the end the following new
21	paragraph:
22	"(7) maintain a national registry of appraisal
23	management companies that either are registered
24	with and subject to supervision of a State appraiser
25	certifying and licensing agency or are operating sub-

1	sidiaries of a Federally regulated financial institu-
2	tion.".
3	(2) Appraisal management company min-
4	IMUM QUALIFICATIONS.—Title XI of the Financial
5	Institutions Reform, Recovery, and Enforcement Act
6	of 1989 (12 U.S.C. 3331 et seq.) is amended by
7	adding at the end the following new section (and
8	amending the table of contents accordingly):
9	"SEC. 1124. APPRAISAL MANAGEMENT COMPANY MINIMUM
10	QUALIFICATIONS.
11	"(a) In General.—The Appraiser Qualifications
12	Board of the Appraisal Foundation shall establish min-
13	imum qualifications to be applied by a State in the reg-
14	istration of appraisal management companies. Such quali-
15	fications shall include a requirement that such compa-
16	nies—
17	"(1) register with and be subject to supervision
18	by a State appraiser certifying and licensing agency
19	in each State in which such company operates;
20	"(2) verify that only licensed or certified ap-
21	praisers are used for federally related transactions;
22	"(3) require that appraisals coordinated by an
23	appraisal management company comply with the
24	Uniform Standards of Professional Appraisal Prac-
25	tice; and

1	"(4) require that appraisals are conducted inde-
2	pendently and free from inappropriate influence and
3	coercion pursuant to the appraisal independence
4	standards established under section 129C of the
5	Truth in Lending Act.
6	"(b) Exception for Federally Regulated Fi-
7	NANCIAL INSTITUTIONS.—The requirements of subsection
8	(a) shall not apply to an appraisal management company
9	that is a subsidiary owned and controlled by a financial
10	institution and regulated by a federal financial institution
11	regulatory agency. In such case, the appropriate federal
12	financial institutions regulatory agency shall, at a min-
13	imum, develop regulations affecting the operations of the
14	appraisal management company to—
15	"(1) verify that only licensed or certified ap-
16	praisers are used for federally related transactions;
17	"(2) require that appraisals coordinated by an
18	institution or subsidiary providing appraisal manage-
19	ment services comply with the Uniform Standards of
20	Professional Appraisal Practice; and
21	"(3) require that appraisals are conducted inde-
22	pendently and free from inappropriate influence and
23	coercion pursuant to the appraisal independence
24	standards established under section 129C of the
25	Truth in Lending Act.

1 REGISTRATION LIMITATIONS.—An appraisal management company shall not be registered by a State if such company, in whole or in part, directly or indirectly, is owned by any person who has had an appraiser license or certificate refused, denied, cancelled, surrendered in 6 lieu of revocation, or revoked in any State. Additionally, each person that owns more than 10 percent of an ap-8 praisal management company shall be of good moral character, as determined by the State appraiser certifying and 10 licensing agency, and shall submit to a background investigation carried out by the State appraiser certifying and 12 licensing agency. 13 "(d) REGULATIONS.—The Appraisal Subcommittee 14 shall promulgate regulations to implement the minimum 15 qualifications developed by the Appraiser Qualifications Board under this section, as such qualifications relate to 16 the State appraiser certifying and licensing agencies. The 17 Appraisal Subcommittee shall also promulgate regulations 18 for the reporting of the activities of appraisal management 19 20 companies in determining the payment of the annual reg-21 istry fee. 22 "(e) Effective Date.— 23 "(1) In General.—No appraisal management 24 company may perform services related to a federally 25 related transaction in a State after the date that is

36 months after the date of the enactment of this section unless such company is registered with such State or subject to oversight by a federal financial institutions regulatory agency.

- "(2) Extension of effective date.—Subject to the approval of the Council, the Appraisal Subcommittee may extend by an additional 12 months the requirements for the registration and supervision of appraisal management companies if it makes a written finding that a State has made substantial progress in establishing a State appraisal management company registration and supervision system that appears to conform with the provisions of this title.".
- (3) STATE APPRAISER CERTIFYING AND LICENSING AGENCY AUTHORITY.—Section 1117 of the Financial Institutions Reform, Recovery, and Enforcement Act of 1989 (12 U.S.C. 3346) is amended by adding at the end the following: "The duties of such agency may additionally include the registration and supervision of appraisal management companies.".
- (4) APPRAISAL MANAGEMENT COMPANY DEFI-NITION.—Section 1121 of the Financial Institutions Reform, Recovery, and Enforcement Act of 1989

1	(12 U.S.C. 3350) is amended by adding at the end
2	the following:
3	"(11) Appraisal management company.—
4	The term 'appraisal management company' means,
5	in connection with valuing properties collateralizing
6	mortgage loans or mortgages incorporated into a
7	securitization, any external third party authorized ei-
8	ther by a creditor of a consumer credit transaction
9	secured by a consumer's principal dwelling or by an
10	underwriter of or other principal in the secondary
11	mortgage markets, that oversees a network or panel
12	of more than 15 certified or licensed appraisers in
13	a State or 25 or more nationally within a given
14	year—
15	"(A) to recruit, select, and retain apprais-
16	ers;
17	"(B) to contract with licensed and certified
18	appraisers to perform appraisal assignments;
19	"(C) to manage the process of having an
20	appraisal performed, including providing admin-
21	istrative duties such as receiving appraisal or-
22	ders and appraisal reports, submitting com-
23	pleted appraisal reports to creditors and under-
24	writers, collecting fees from creditors and un-

1	derwriters for services provided, and reimburs
2	ing appraisers for services performed; or
3	"(D) to review and verify the work of ap
4	praisers.".
5	(g) STATE AGENCY REPORTING REQUIREMENT.—
6	Section 1109(a) of the Financial Institutions Reform, Re
7	covery, and Enforcement Act of 1989 (12 U.S.C. 3338(a))
8	is amended—
9	(1) by striking "and" after the semicolon in
10	paragraph (1);
11	(2) by redesignating paragraph (2) as para
12	graph (4); and
13	(3) by inserting after paragraph (1) the fol
14	lowing new paragraphs:
15	"(2) transmit reports on sanctions, disciplinary
16	actions, license and certification revocations, and li
17	cense and certification suspensions on a timely basis
18	to the national registry of the Appraisal Sub
19	committee;
20	"(3) transmit reports on a timely basis of su
21	pervisory activities involving appraisal management
22	companies or other third-party providers of apprais
23	als and appraisal management services, including in
24	vestigations initiated and disciplinary actions taken
25	and".

1	(h) Registry Fees Modified.—
2	(1) In general.—Section 1109(a) of the Fi-
3	nancial Institutions Reform, Recovery, and Enforce-
4	ment Act of 1989 (12 U.S.C. 3338(a)) is amend-
5	ed
6	(A) by amending paragraph (4) (as modi-
7	fied by section 9503(g)) to read as follows:
8	"(4) collect—
9	"(A) from such individuals who perform or
10	seek to perform appraisals in federally related
11	transactions, an annual registry fee of not more
12	than \$40, such fees to be transmitted by the
13	State agencies to the Council on an annual
14	basis; and
15	"(B) from an appraisal management com-
16	pany that either has registered with a State ap-
17	praiser certifying and licensing agency in ac-
18	cordance with this title or operates as a sub-
19	sidiary of a federally regulated financial institu-
20	tion, an annual registry fee of—
21	"(i) in the case of such a company
22	that has been in existence for more than a
23	year, \$25 multiplied by the number of ap-
24	praisers working for or contracting with
25	such company in such State during the

1	previous year, but where such \$25 amount
2	may be adjusted, up to a maximum of \$50,
3	at the discretion of the Appraisal Sub-
4	committee, if necessary to carry out the
5	Subcommittee's functions under this title;
6	and
7	"(ii) in the case of such a company
8	that has not been in existence for more
9	than a year, \$25 multiplied by an appro-
10	priate number to be determined by the Ap-
11	praisal Subcommittee, and where such
12	number will be used for determining the
13	fee of all such companies that were not in
14	existence for more than a year, but where
15	such \$25 amount may be adjusted, up to
16	a maximum of \$50, at the discretion of the
17	Appraisal Subcommittee, if necessary to
18	carry out the Subcommittee's functions
19	under this title."; and
20	(B) by amending the matter following
21	paragraph (4), as redesignated, to read as fol-
22	lows:
23	"Subject to the approval of the Council, the Appraisal
24	Subcommittee may adjust the dollar amount of registry
25	fees under paragraph $(4)(A)$, up to a maximum of \$80

- 1 per annum, as necessary to carry out its functions under
- 2 this title. The Appraisal Subcommittee shall consider at
- 3 least once every 5 years whether to adjust the dollar
- 4 amount of the registry fees to account for inflation. In
- 5 implementing any change in registry fees, the Appraisal
- 6 Subcommittee shall provide flexibility to the States for
- 7 multi-year certifications and licenses already in place, as
- 8 well as a transition period to implement the changes in
- 9 registry fees. In establishing the amount of the annual
- 10 registry fee for an appraisal management company, the
- 11 Appraisal Subcommittee shall have the discretion to im-
- 12 pose a minimum annual registry fee for an appraisal man-
- 13 agement company to protect against the under reporting
- 14 of the number of appraisers working for or contracted by
- 15 the appraisal management company.".
- 16 (2) Incremental revenues.—Incremental
- 17 revenues collected pursuant to the increases required
- by this subsection shall be placed in a separate ac-
- 19 count at the United States Treasury, entitled the
- 20 "Appraisal Subcommittee Account".
- 21 (i) Grants and Reports.—Section 1109(b) of the
- 22 Financial Institutions Reform, Recovery, and Enforce-
- 23 ment Act of 1989 (12 U.S.C. 3348(b)) is amended—
- 24 (1) by striking "and" after the semicolon in
- paragraph (3);

1	(2) by striking the period at the end of para-
2	graph (4) and inserting a semicolon;
3	(3) by adding at the end the following new
4	paragraphs:
5	"(5) to make grants to State appraiser certi-
6	fying and licensing agencies to support the efforts of
7	such agencies to comply with this title, including—
8	"(A) the complaint process, complaint in-
9	vestigations, and appraiser enforcement activi-
10	ties of such agencies; and
11	"(B) the submission of data on State li-
12	censed and certified appraisers and appraisal
13	management companies to the National ap-
14	praisal registry, including information affirming
15	that the appraiser or appraisal management
16	company meets the required qualification cri-
17	teria and formal and informal disciplinary ac-
18	tions; and
19	"(6) to report to all State appraiser certifying
20	and licensing agencies when a license or certification
21	is surrendered, revoked, or suspended.".
22	Obligations authorized under this subsection may not ex-
23	ceed 75 percent of the fiscal year total of incremental in-
24	crease in fees collected and deposited in the "Appraisal
25	Subcommittee Account" pursuant to subsection (h).

1	(J) CRITERIA.—Section 1116 of the Financial Institu-
2	tions Reform, Recovery, and Enforcement Act of 1989 (12
3	U.S.C. 3345) is amended—
4	(1) in subsection (c), by inserting "whose cri-
5	teria for the licensing of a real estate appraiser cur-
6	rently meet or exceed the minimum criteria issued
7	by the Appraisal Qualifications Board of The Ap-
8	praisal Foundation for the licensing of real estate
9	appraisers" before the period at the end; and
10	(2) by striking subsection (e) and inserting the
11	following new subsection:
12	"(e) Minimum Qualification Requirements.—
13	Any requirements established for individuals in the posi-
14	tion of 'Trainee Appraiser' and 'Supervisory Appraiser
15	shall meet or exceed the minimum qualification require-
16	ments of the Appraiser Qualifications Board of The Ap-
17	praisal Foundation. The Appraisal Subcommittee shall
18	have the authority to enforce these requirements.".
19	(k) Monitoring of State Appraiser Certifying
20	AND LICENSING AGENCIES.—Section 1118 of the Finan-
21	cial Institutions Reform, Recovery, and Enforcement Act
22	of 1989 (12 U.S.C. 3347) is amended—
23	(1) by amending subsection (a) to read as fol-
24	lows:

1	"(a) In General.—The Appraisal Subcommittee
2	shall monitor each State appraiser certifying and licensing
3	agency for the purposes of determining whether such
4	agency—
5	"(1) has policies, practices, funding, staffing,
6	and procedures that are consistent with this title;
7	"(2) processes complaints and completes inves-
8	tigations in a reasonable time period;
9	"(3) appropriately disciplines sanctioned ap-
10	praisers and appraisal management companies;
11	"(4) maintains an effective regulatory program;
12	and
13	"(5) reports complaints and disciplinary actions
14	on a timely basis to the national registries on ap-
15	praisers and appraisal management companies main-
16	tained by the Appraisal Subcommittee.
17	The Appraisal Subcommittee shall have the authority to
18	remove a State licensed or certified appraiser or a reg-
19	istered appraisal management company from a national
20	registry on an interim basis pending State agency action
21	on licensing, certification, registration, and disciplinary
22	proceedings. The Appraisal Subcommittee and all agen-
23	cies, instrumentalities, and Federally recognized entities
24	under this title shall not recognize appraiser certifications
25	and licenses from States whose appraisal policies, prac-

- 1 tices, funding, staffing, or procedures are found to be in-
- 2 consistent with this title. The Appraisal Subcommittee
- 3 shall have the authority to impose sanctions, as described
- 4 in this section, against a State agency that fails to have
- 5 an effective appraiser regulatory program. In determining
- 6 whether such a program is effective, the Appraisal Sub-
- 7 committee shall include an analyses of the licensing and
- 8 certification of appraisers, the registration of appraisal
- 9 management companies, the issuance of temporary li-
- 10 censes and certifications for appraisers, the receiving and
- 11 tracking of submitted complaints against appraisers and
- 12 appraisal management companies, the investigation of
- 13 complaints, and enforcement actions against appraisers
- 14 and appraisal management companies. The Appraisal
- 15 Subcommittee shall have the authority to impose interim
- 16 actions and suspensions against a State agency as an al-
- 17 ternative to, or in advance of, the derecognition of a State
- 18 agency.".
- 19 (2) in subsection (b)(2), by inserting after "au-
- thority" the following: "or sufficient funding".
- 21 (l) Reciprocity.—Subsection (b) of section 1122 of
- 22 the Financial Institutions Reform, Recovery, and Enforce-
- 23 ment Act of 1989 (12 U.S.C. 3351(b)) is amended to read
- 24 as follows:

1 "(b) Reciprocity.—A State appraiser certifying or 2 licensing agency shall issue a reciprocal certification or li-3 cense for an individual from another State when— 4 "(1) the appraiser licensing and certification 5 program of such other State is in compliance with 6 the provisions of this title; and 7 "(2) the appraiser holds a valid certification 8 from a State whose requirements for certification or 9 licensing meet or exceed the licensure standards es-10 tablished by the State where an individual seeks ap-11 praisal licensure.". 12 (m) Consideration of Professional Appraisal Designations.—Section 1122(d) of the Financial Institutions Reform, Recovery, and Enforcement Act of 1989 14 15 (12 U.S.C. 3351(d)) is amended by striking "shall not exclude" and all that follows through the end of the sub-16 17 section and inserting the following: "may include edu-18 cation achieved, experience, sample appraisals, and references from prior clients. Membership in a nationally rec-19 20 ognized professional appraisal organization may be a cri-21 teria considered, though lack of membership therein shall not be the sole bar against consideration for an assign-23 ment under these criteria.". 24 (n) Appraiser Independence.—Section 1122 of

the Financial Institutions Reform, Recovery, and Enforce-

- 1 ment Act of 1989 (12 U.S.C. 3351) is amended by adding
- 2 at the end the following new subsection:
- 3 "(g) Appraiser Independence Monitoring.—
- 4 The Appraisal Subcommittee shall monitor each State ap-
- 5 praiser certifying and licensing agency for the purpose of
- 6 determining whether such agency's policies, practices, and
- 7 procedures are consistent with the purposes of maintain-
- 8 ing appraiser independence and whether such State has
- 9 adopted and maintains effective laws, regulations, and
- 10 policies aimed at maintaining appraiser independence.".
- 11 (o) APPRAISER EDUCATION.—Section 1122 of the
- 12 Financial Institutions Reform, Recovery, and Enforce-
- 13 ment Act of 1989 (12 U.S.C. 3351) is amended by insert-
- 14 ing after subsection (g) (as added by subsection (l) of this
- 15 section) the following new subsection:
- 16 "(h) APPROVED EDUCATION.—The Appraisal Sub-
- 17 committee shall encourage the States to accept courses ap-
- 18 proved by the Appraiser Qualification Board's Course Ap-
- 19 proval Program.".
- 20 (p) Appraisal Complaint Hotline.—Section 1122
- 21 of the Financial Institutions Reform, Recovery, and En-
- 22 forcement Act of 1989 (12 U.S.C. 3351), as amended by
- 23 this section, is further amended by adding at the end the
- 24 following new subsection:

1 "(i) Appraisal Complaint National Hotline.— 2 If, 1 year after the date of the enactment of this sub-3 section, the Appraisal Subcommittee determines that no 4 national hotline exists to receive complaints of non-compli-5 ance with appraisal independence standards and Uniform 6 Standards of Professional Appraisal Practice, including 7 complaints from appraisers, individuals, or other entities 8 concerning the improper influencing or attempted im-9 proper influencing of appraisers or the appraisal process, 10 the Appraisal Subcommittee shall establish and operate such a national hotline, which shall include a toll-free tele-11 12 phone number and an email address. If the Appraisal Sub-13 committee operates such a national hotline, the Appraisal 14 Subcommittee shall refer complaints for further action to 15 appropriate governmental bodies, including a State appraiser certifying and licensing agency, a financial institu-16 17 tion regulator, or other appropriate legal authorities. For 18 complaints referred to State appraiser certifying and li-19 censing agencies or to Federal regulators, the Appraisal 20 Subcommittee shall have the authority to follow up such 21 complaint referrals in order to determine the status of the 22 resolution of the complaint.". 23 (q) AUTOMATED VALUATION MODELS.—Title XI of the Financial Institutions Reform, Recovery, and Enforcement Act of 1989 (12 U.S.C. 3331 et seg.), as amended

1	by this section, is further amended by adding at the end
2	the following new section (and amending the table of con-
3	tents accordingly):
4	"SEC. 1125. AUTOMATED VALUATION MODELS USED TO
5	VALUE CERTAIN MORTGAGES.
6	"(a) In General.—Automated valuation models
7	shall adhere to quality control standards designed to—
8	"(1) ensure a high level of confidence in the es-
9	timates produced by automated valuation models;
10	"(2) protect against the manipulation of data;
11	"(3) seek to avoid conflicts of interest; and
12	"(4) require random sample testing and re-
13	views, where such testing and reviews are performed
14	by an appraiser who is licensed or certified in the
15	State where the testing and reviews take place.
16	"(b) Adoption of Regulations.—The Appraisal
17	Subcommittee and its member agencies, in consultation
18	with the Appraisal Standards Board of the Appraisal
19	Foundation and other interested parties, shall promulgate
20	regulations to implement the quality control standards re-
21	quired under this section.
22	"(c) Enforcement.—Compliance with regulations
23	issued under this subsection shall be enforced by—
24	"(1) with respect to a financial institution, or
25	subsidiary owned and controlled by a financial insti-

- 1 tution and regulated by a Federal financial institu-
- 2 tion regulatory agency, the Federal financial institu-
- 3 tion regulatory agency that acts as the primary Fed-
- 4 eral supervisor of such financial institution or sub-
- 5 sidiary; and
- 6 "(2) with respect to other persons, the Ap-
- 7 praisal Subcommittee.
- 8 "(d) Automated Valuation Model Defined.—
- 9 For purposes of this section, the term 'automated valu-
- 10 ation model' means any computerized model used by mort-
- 11 gage originators and secondary market issuers to deter-
- 12 mine the collateral worth of a mortgage secured by a con-
- 13 sumer's principal dwelling.".
- 14 (r) Broker Price Opinions.—Title XI of the Fi-
- 15 nancial Institutions Reform, Recovery, and Enforcement
- 16 Act of 1989 (12 U.S.C. 3331 et seq.), as amended by this
- 17 section, is further amended by adding at the end the fol-
- 18 lowing new section (and amending the table of contents
- 19 accordingly):
- 20 "SEC. 1126. BROKER PRICE OPINIONS.
- 21 "(a) General Prohibition.—In conjunction with
- 22 the purchase of a consumer's principal dwelling, broker
- 23 price opinions may not be used as the primary basis to
- 24 determine the value of a piece of property for the purpose

- 1 of a loan origination of a residential mortgage loan se-
- 2 cured by such piece of property.
- 3 "(b) Broker Price Opinion Defined.—For pur-
- 4 poses of this section, the term 'broker price opinion' means
- 5 an estimate prepared by a real estate broker, agent, or
- 6 sales person that details the probable selling price of a
- 7 particular piece of real estate property and provides a
- 8 varying level of detail about the property's condition, mar-
- 9 ket, and neighborhood, and information on comparable
- 10 sales, but does not include an automated valuation model,
- 11 as defined in section 1125(c).".
- 12 (s) Amendments to Appraisal Subcommittee.—
- 13 Section 1011 of the Federal Financial Institutions Exam-
- 14 ination Council Act of 1978 (12 U.S.C. 3310) is amend-
- 15 ed—
- 16 (1) in the first sentence, by adding before the
- period the following: "and the Federal Housing Fi-
- 18 nance Agency"; and
- 19 (2) by inserting at the end the following: "At
- all times at least one member of the Appraisal Sub-
- 21 committee shall have demonstrated knowledge and
- competence through licensure, certification, or pro-
- 23 fessional designation within the appraisal profes-
- 24 sion.".
- 25 (t) Technical Corrections.—

1	(1) Section 1119(a)(2) of the Financial Institu-
2	tions Reform, Recovery, and Enforcement Act of
3	1989 (12 U.S.C. 3348(a)(2)) is amended by striking
4	"council," and inserting "Council,".
5	(2) Section 1121(6) of the Financial Institu-
6	tions Reform, Recovery, and Enforcement Act of
7	1989 (12 U.S.C. 3350(6)) is amended by striking
8	"Corporations," and inserting "Corporation,".
9	(3) Section 1121(8) of the Financial Institu-
10	tions Reform, Recovery, and Enforcement Act of
11	1989 (12 U.S.C. 3350(8)) is amended by striking
12	"council" and inserting "Council".
13	(4) Section 1122 of the Financial Institutions
14	Reform, Recovery, and Enforcement Act of 1989
15	(12 U.S.C. 3351) is amended—
16	(A) in subsection (a)(1) by moving the left
17	margin of subparagraphs (A), (B), and (C) 2
18	ems to the right; and
19	(B) in subsection (c)—
20	(i) by striking "Federal Financial In-
21	stitutions Examination Council" and in-
22	serting "Financial Institutions Examina-
23	tion Council"; and

1	(ii) by striking "the council's func-
2	tions" and inserting "the Council's func-
3	tions".
4	SEC. 1114. STUDY REQUIRED ON IMPROVEMENTS IN AP-
5	PRAISAL PROCESS AND COMPLIANCE PRO-
6	GRAMS.
7	(a) STUDY.—The Comptroller General shall conduct
8	a comprehensive study on possible improvements in the
9	appraisal process generally, and specifically on the consist-
10	ency in and the effectiveness of, and possible improve-
11	ments in, State compliance efforts and programs in ac-
12	cordance with title XI of the Financial Institutions Re-
13	form, Recovery, and Enforcement Act of 1989. In addi-
14	tion, this study shall examine the existing exemptions to
15	the use of certified appraisers issued by Federal financial
16	institutions regulatory agencies. The study shall also re-
17	view the threshold level established by Federal regulators
18	for compliance under title XI and whether there is a need
19	to revise them to reflect the addition of consumer protec-
20	tion to the purposes and functions of the Appraisal Sub-
21	committee. The study shall additionally examine the qual-
22	ity of different types of mortgage collateral valuations pro-
23	duced by broker price opinions, automated valuation mod-
24	els, licensed appraisals, and certified appraisals, among
25	others, and the quality of appraisals provided through dif-

- 1 ferent distribution channels, including appraisal manage-
- 2 ment companies, independent appraisal operations within
- 3 a mortgage originator, and fee-for-service appraisals. The
- 4 study shall also include an analysis and statistical break-
- 5 down of enforcement actions taken during the last 10
- 6 years against different types of appraisers, including cer-
- 7 tified, licensed, supervisory, and trainee appraisers. Fur-
- 8 thermore, the study shall examine the benefits and costs,
- 9 as well as the advantages and disadvantages, of estab-
- 10 lishing a national repository to collect data related to real
- 11 estate property collateral valuations performed in the
- 12 United States.
- 13 (b) Report.—Before the end of the 18-month period
- 14 beginning on the date of the enactment of this Act, the
- 15 Comptroller General shall submit a report on the study
- 16 under subsection (a) to the Committee on Financial Serv-
- 17 ices of the House of Representatives and the Committee
- 18 on Banking, Housing, and Urban Affairs of the Senate,
- 19 together with such recommendations for administrative or
- 20 legislative action, at the Federal or State level, as the
- 21 Comptroller General may determine to be appropriate.
- 22 (c) Additional Study Required.—The Comp-
- 23 troller General shall conduct an additional study to deter-
- 24 mine the effects that the changes to the seller-guide ap-
- 25 praisal requirements of Fannie Mae and Freddie Mac con-

tained in the Home Valuation Code of Conduct have on 2 small business, like mortgage brokers and independent ap-3 praisers, and consumers, including the effect on the— 4 (1) quality and costs of appraisals; 5 (2) length of time for obtaining appraisals; 6 (3) impact on consumer protection, especially 7 regarding maintaining appraisal independence, abat-8 ing appraisal inflation, and mitigating acts of ap-9 praisal fraud; 10 (4) structure of the appraisal industry, espe-11 cially regarding appraisal management companies, 12 fee-for-service appraisers, and the regulation of ap-13 praisal management companies by the states; and 14 (5) impact on mortgage brokers and other small 15 business professionals in the financial services indus-16 try. 17 (d) Additional Report.—Before the end of the 6month period beginning on the date of the enactment of 18 19 this Act, the Comptroller General shall submit an addi-20 tional report to the Committee on Financial Services of 21 the House of Representatives and the Committee on 22 Banking, Housing, and Urban Affairs of the Senate con-23 taining the findings and conclusions of the Comptroller General with respect to the study conducted pursuant to 25 subsection (c). Such additional report shall take into con-

- 1 sideration the Small Business Administration's views on
- 2 how small businesses are affected by the Home Valuation
- 3 Code of Conduct.
- 4 SEC. 1115. EQUAL CREDIT OPPORTUNITY ACT AMENDMENT.
- 5 Subsection (e) of section 701 of the Equal Credit Op-
- 6 portunity Act (15 U.S.C. 1691) is amended to read as
- 7 follows:
- 8 "(e) Copies Furnished to Applicants.—
- "(1) IN GENERAL.—Each creditor shall furnish to an applicant a copy of any and all written appraisals and valuations developed in connection with the applicant's application for a loan that is secured or would have been secured by a first lien on a
- dwelling promptly upon completion, but in no case
- later than 3 days prior to the closing of the loan,
- whether the creditor grants or denies the applicant's
- 17 request for credit or the application is incomplete or
- withdrawn.
- 19 "(2) WAIVER.—The applicant may waive the 3
- day requirement provided for in paragraph (1), ex-
- 21 cept where otherwise required in law.
- 22 "(3) REIMBURSEMENT.—The applicant may be
- required to pay a reasonable fee to reimburse the
- creditor for the cost of the appraisal, except where
- otherwise required in law.

1	"(4) Free Copy.—Notwithstanding paragraph
2	(3), the creditor shall provide a copy of each written
3	appraisal or valuation at no additional cost to the
4	applicant.
5	"(5) NOTIFICATION TO APPLICANTS.—At the
6	time of application, the creditor shall notify an ap-
7	plicant in writing of the right to receive a copy of
8	each written appraisal and valuation under this sub-
9	section.
10	"(6) REGULATIONS.—The Board shall prescribe
11	regulations to implement this subsection within 1
12	year of the date of the enactment of this subsection.
13	"(7) Valuation defined.—For purposes of
14	this subsection, the term 'valuation' shall include
15	any estimate of the value of a dwelling developed in
16	connection with a creditor's decision to provide cred-
17	it, including those values developed pursuant to a
18	policy of a government sponsored enterprise or by an
19	automated valuation model, a broker price opinion,
20	or other methodology or mechanism.".

1	SEC. 1116. REAL ESTATE SETTLEMENT PROCEDURES ACT
2	OF 1974 AMENDMENT RELATING TO CERTAIN
3	APPRAISAL FEES.
4	Section 4 of the Real Estate Settlement Procedures
5	Act of 1974 is amended by adding at the end the following
6	new subsection:
7	"(c) The standard form described in subsection (a)
8	shall include, in the case of an appraisal coordinated by
9	an appraisal management company (as such term is de-
10	fined in section 1121(11) of the Financial Institutions Re-
11	form, Recovery, and Enforcement Act of 1989 (12 U.S.C.
12	3350(11))), a clear disclosure of—
13	"(1) the fee paid directly to the appraiser by
14	such company; and
15	"(2) the administration fee charged by such
16	company.".
17	SEC. 1117. APPRAISAL INDEPENDENCE REQUIREMENTS.
18	(a) Promulgation of New Requirements.—The
19	Director shall lead a Negotiated Rulemaking Committee
20	under the Federal Advisory Committee Act, the Nego-
21	tiated Rulemaking Act, and section 1022(b) of this title
22	to promulgate appraisal independence requirements for
23	residential loan purposes, and such Committee shall pro-
24	mulgate such requirements not later than the end of the
25	60-day period beginning on the date of the enactment of
26	this title.

1	(b) CERTAIN REGULATION REQUIREMENTS.—Regu-
2	lations promulgated by the Negotiated Rulemaking Com-
3	mittee under this section—
4	(1) shall not prohibit lenders, the Federal Na-
5	tional Mortgage Association, or the Federal Home
6	Loan Mortgage Corporation from accepting any ap-
7	praisal report completed by an appraiser selected,
8	retained, or compensated in any manner by a mort-
9	gage loan originator—
10	(A) licensed or registered in accordance
11	with the SAFE Mortgage Licensing Act of
12	2008; and
13	(B) subject to Federal or State laws that
14	make it unlawful for a mortgage loan originator
15	to make any payment, threat, or promise, di-
16	rectly or indirectly, to any appraiser of a prop-
17	erty, for the purposes of influencing the inde-
18	pendent judgment of the appraiser with respect
19	to the value of the property, except that nothing
20	in this section shall prohibit a person with an
21	interest in a real estate transaction from asking
22	an appraiser to—
23	(i) consider additional, appropriate
24	property information;

1	(ii) provide further detail, substan-
2	tiation, or explanation for the appraiser's
3	value conclusion; or
4	(iii) correct errors in the appraisal re-
5	port; and
6	(2) shall include a requirement that lenders and
7	their agents compensate appraisers at a rate that is
8	customary and reasonable for appraisal services per-
9	formed in the market area of the property being ap-
10	praised.
11	(c) Sunset.—Effective on the date the appraisal
12	independence requirements are promulgated pursuant to
13	subsection (a), the Home Valuation Code of Conduct an-
14	nounced by the Federal Housing Finance Agency on De-
15	cember 23, 2008, shall have no force or effect.